

## EMSAC General Session Meeting Minutes

February 19, 2009

### **COMMITTEE MEMBER ATTENDEES:**

Tom Allen, Fire Department Based Non-Transport Member  
Vicki Armbruster, Volunteer Third Service Member  
Matthew Avidan, Career Third Service Member  
Diane Barker, Consumer Member  
Ken Bramwell, Emergency Pediatric Medicine Physician Member  
Frederick Foss, Committee on Trauma of the Idaho Chapter of ACS  
Denise Gill, Idaho Association of Counties Member  
Dennis Godfrey, County EMS Administrator Member  
Lloyd Jensen, Idaho Chapter of the American Academy of Pediatricians Member  
Mark Johnson, Private Agency Member  
Karen Kellie, Idaho Hospital Association Member  
David Kim, Idaho Chapter of ACEP Member  
Scott Long, Idaho Fire Chiefs Association Member  
Catherine Mabbutt, Board of Nursing Member  
Tom Mclean, EMT-Paramedic Member  
Travis Myklebust, EMS Instructor Member  
Michelle Priestley, EMT Basic Member  
Gary Showers, Advanced EMT-A Member  
Murry Sturkie, DO, Idaho Medical Association Member

### **COMMITTEE MEMBERS ABSENT:**

Nick Albers, Air Medical Member  
Gary Gilliam, Third Service Non-Transport Member

### **VACANT MEMBER SEATS**

None

### **EMS STAFF ATTENDEES:**

Alter, Rachael	Fend-Boehm, Valerie
Beisner, Jared	Freeman, Barbara
Carreras, Michelle	Gainor, Dia
Clemons, Justin	Knight, Tara
Cramer, John	Neufeld, Dean
Denny, Wayne	Newton, Tawni

### **Other Attendees:**

Arsenault, Bill – Wildland Fire & Rescue	Miller, Denine – Gooding County EMS
Clark, Barb – Boise Fire	Niemeyer, Mark – Meridian Fire
Conklin, Matt – Ada County Paramedics	Roberts, Paul – Boise Fire
Fullmer, Nyle – BYU-I Paramedic Program	Reynolds, Dave - Moscow Ambulance
Hagen, Troy – Ada County Paramedics	Sharp, Lynette – Air Idaho Rescue
Lewis, John – BYU-I Paramedic Program	Turley, John – Nampa Fire
Manring, Larry-Fort Hall Fire & EMS District	Zandhuisen, R. Mark-North Idaho College
McGrane, Mike – Air St Luke's	

Discussion	Decisions/Outcomes
<b>General Business</b>	
<p>Welcome to Matthew Avidan, new member in the Career Third Service Seat.</p> <p>This is Karen Kellie's last EMSAC meeting as the representative of the IHA.</p> <p>Meeting Dates discussion:</p> <p>There are conflicts with the current October 29, 2009 date because of EMS Expo. The new date is October 15, 2009.</p> <p>Reminder that the June dates are June 18, 2009 for grants and June 19, 2009 at Oxford Suites.</p> <p>The following dates were selected for 2010:</p> <p>Feb 11, 2010 June 24 &amp; 25, 2010.</p>	<p>Motion to recommend approval of the minutes from October meeting was seconded and carried.</p>
<b>Legislation</b>	
<p>Dia reviewed the RS 18325C1 legislation. There have been a series of changes in the queue waiting for the EMS Act to open to correct. Dia discussed terminology changes for agencies, vehicles and personnel. The bill introduces the term "license" for providers. In other health care professional legislation the common term is license instead of certification. Certification means an individual passed an examination. Penalties for personnel license violations will also be added.</p> <p>A 24/7 waiver mechanism is introduced, inter-facility transfer is clarified, naming conventions referring to Department and Bureau are standardized. Certification of instructors will be added and there is a separation of air medical to give them their own nomenclature.</p> <p>New organizations or agencies who want to change their designations are going to be asked to demonstrate improved response time, EMS costs, or projected change in clinical outcome. Discussed how those changes will be defined in negotiated rule processes.</p> <p>Scott Long, speaking on behalf of the Idaho Fire Chiefs Association, formally stated they were against the legislation because of the requirements above for EMS system costs disclosure.</p>	

Dia replied that the Bureau wouldn't be able to start the negotiated rule without the base in statute. All of the concerns about definitions can be addressed in the negotiated rule process.

**Other Legislation Discussion:**

SB1104 by Judiciary and Rules Committee will add \$.30 for motor vehicle registration for the trauma registry.

SB1111 provides permanent disability benefits but is specific to public safety officers (police and fire).

SB1114 changes portions of law related to natural death and advanced directives. Removes the requirement for a standardized DNR form.

Returns Idaho to the "anything goes" period. The Bureau is concerned because of multiple complaints received prior to DNR and POST.

Other concerns about conflict and immunity were discussed. Kenny Bramwell noted that SB1089 about seat belt use for children removes current exemptions so that a child can be removed for nursing or an option not to seat belt children if there are more than 4 in a vehicle. The \$10 fine is the lowest in the nation. The trauma registry will be able to capture the picture of what happens to kids who are not in seat belts when there is a vehicle collision.

**Discussion of RS18325C1**

There was considerable discussion about Section 7, 56-1016, (7). Some had concerns about the Bureau's qualifications to do cost analysis of EMS agencies or the need for the information.

Murry Sturkie stated that the 3 elements of clinical improvement, response time, and costs needed to be analyzed together and not as separate elements. Dia emphasized that many of the questions and concerns will be addressed in negotiated rule processes.

When asked about other organizations' view of the issue, she indicated that the Bureau and deputy Attorney General met with the Association of Idaho Cities (AIC). Their attorney was unable to come up with alternate language for the system costs section.

**Motions**

Motion to recommend support of HB 1108 with strong opposition to EMS system cost was seconded and failed. (Ayes: 5, Nays: 8)

Motion to recommend support of HB 1108 was seconded and carried. (Ayes 11, Nay 3)

### **Exam Changes**

Justin Clemons presented the changes in exam processes. He has refined some of the applications to offer more choices (3) of test times and places.

### **Bureau Changes**

Wayne Denny presented the new Bureau reorganization to correct the challenges of the black and white hat silos that had encouraged less than creative tensions, duplications of work and intersectional communication issues.

The new organization re-classes the Licensing and Credentialing Manager to Investigator and the System Development Manager to a Licensure Program Supervisor.

The reorganization replaces the localized regional offices to a 5 person resource. The manager and supervisor will be going out into the field more often.

Due to a hiring freeze that occurred recently the AA1 and supervisor vacancies can't be filled so that the Bureau is in a "limp along" mode right now.

### **Code Task Force Update**

Tom Allen reported that there have been significant changes to the political authority to allow anyone with an agency license a seat at the table. There hasn't been any discussion medical authority change.

Mid April was the target date for a finished product. Planning on a more comprehensive job of education and promotion.

Denise Gill suggested considering joint powers.

### **Licensure Subcommittee Report**

Tom Allen expressed appreciation for Tawni Newton's previous work with the Licensure Subcommittee.

#### **New Roles and Processes**

- Confidentiality
- Reviewing and making recommendations on the licensing of ambulance services and non-transport services
- Levels of review
  - Regulation level (final draft rule review)
  - Policy level (licensure standards manual)
  - Licensure level (review of completed applications for conformity) context

#### **New Agency Review**

- Applications Received for West Cassia QRU, Elmore Ambulance Service, Pocatello Fire Department, City of Boise Fire Department and Injury Care EMS.
- Applications are being reviewed and one license has been issued.

#### **West Cassia QRU**

- Upgrade requested from BLS Non-transport to ILS Non-transport.
- License not issued pending for review of medical supervision plan, protocols, radio communications, equipment/vehicles compliance and inspection.

### **Elmore Ambulance Service**

- Requesting ALS-4  
    With the provision for ILS pre-hospital.
- License not issued pending review of personnel roster, staffing, protocols, equipment and inspection.

### **Pocatello Fire Department**

- Initial Application ALS -1
- License not issued pending review of clarification of deployment and resources and receipt of Bannock County materials referenced not provided.

### **Boise City Fire**

- Boise City Fire  
    Upgrade from ALS-5 to ALS-2 requested
- License denied:  
    Review of ALS staffing and response capabilities not in compliance.

### **Injury Care EMS**

- New application for existing agency  
    – ALS 2
- Reviewed by sub-committee by phone in January.
- EMSPC reviewed medical supervision plan – same as Wildland Fire control and Rescue Services.

### **Waiver Requests**

- 24/7 staffing primary concern
- Ties to pending legislation for statutory authority. Currently only referenced in rule.  
    Tied to community hardship or abandonment of services.
- Current Compliance Issues for 24/7 Staffing  
    Clearwater, Craigmont, Powell, Lowell, and Oakley QRUs

### **Clearwater QRU**

- Clearwater QRU  
    Granted waiver through 1/31/2009. No response regarding request for remedy or waiver request. Expired.
- Nearest Ambulance, Kooskia at 15 miles and 23 minutes.

### **Craigmont QRU**

- Waiver through 4/31/2009
- Agency responded to letter requesting waiver and has initiated training to improve staffing  
    May not solve daytime/seasonal issues.
- Nearest Ambulance, Nez Perce at 16 miles and 23 minutes.

### **Lowell QRU**

- Waiver through 4/31/2009

- Requested waiver without plan to build up resources
- Seasonal influx and limited community resources
- Nearest Ambulance, Kooskia at 23 miles and 29 minutes (on a good day).

**Powell QRU**

- Waiver through 4/31/2009.
- Responded to letter requesting waiver. Limited population base with seasonal and daily fluctuations.
- Nearest Ambulance, Kooskia at 96 miles and 1 hour 58 minutes (on a good day)

**Oakley QRU**

- Licensed through 10/31/2009
- Requested waiver for 24/7 due to loss of personnel and possibility of no day coverage. Class planned. Waiver intended to be temporary.
- Nearest Ambulance, Burley at 23 miles and 39 minutes

**Education Subcommittee Report**

Travis Myklebust presented.

**Member Status**

EMSAC Members - Gary Showers

Ad-Hoc Members –John Lewis and R. Mark Zandhuisen. (Larry Manring Fort Hall Fire & EMS waiting for direction from EMS Bureau).

**Workload**

- Instructor Requirement: Tabled till Legislature is over.
- Instructor Recertification Requirements: Tabled till Legislature is over.
- New Project: Review Idaho EMT guidelines.  
Look at North Carolina’s guidelines.  
Have report for June 19 EMSAC Meeting. Forward onto EMSPC.

**Scope of Practice Implementation Recommendations**

- Idaho EMS Education Consultants Recommendations (see tab 09-02).

Committee will wait for direction from EMS Bureau.

**EMSC Sub-Committee Report**

Kenny Bramwell presented.

**End of Grant Year Spending Spree**

- Equipment:
  - Bid currently out for purchase of supplies to stock 55 pediatric jump kits.
  - Almost all backboards distributed.
  - Money given to Camas County to assist with purchasing a new AED with pediatric capabilities.
- 100 Medical Translators purchased
  - Many given to the Special Olympics for medical clinics and EMS personnel usage.

- Remainder will be handed out to interested agencies.
- Education:
  - March Emergency Pediatric Care (EPC) courses.
    - BLS course at Grangeville Spring Fling (1 day – 30 people).
    - Supporting EPC Skills & Instructor courses for Wood River.
  - Training grants provided to 14 people from around the state to attend Oregon EMSC conference in Seaside, Oregon.
  - Money used to support a Critical Incident Stress Management Course: Managing School Crises for a 5 county region around Lewiston.
  - Access information for free on-line courses from Sacred Heart Medical Center (Spokane) and New Mexico EMSC will be communicated to agencies.
- **Family Centered Care Survey**
- Concerns still exist with the Intermountain Regional EMSC Coordinating Council (IRECC) policy statement on family-centered care.
  - Will continue to discuss clarification issues with IRECC group.
- Will look into the possibility of bringing the family representative from Utah who has championed this policy to next EMSC meeting.
  - **Pediatric Guidelines (BLS)**
- All of the 2004 Pediatric Guidelines have been updated by a few members of the subcommittee.
- Money allocated to print these guidelines, but will wait until we know if and when the current adult guidelines will be updated.
- Will communicate to agencies the changes made, and post them on the Idaho EMS website for access until they're printed.
  - **EZ-IO**
- Survey of 96 ALS/ILS agencies conducted in February to determine interest/need (58% response rate).
- 70% of agencies would not be able to purchase either the drill or needles.
- Remaining EMSC budget (for the 2008 grant) will be used to purchase drills and needles (pediatric only).
- Potential for EMSC funds to be used to 'stockpile' pediatric needles to replace as agencies use them.
- Next EMSC meeting will determine how to distribute the drills and needles.
- Comments indicated that most agencies are interested in using the EZ-IO, but can't afford it.
  - **Training DVD**
- 21 Emergency Care of Crashing Kids DVD purchased.
- 12 will be sent to EMS training institutions (those who train initial courses).
- Remainder will be kept at the Bureau for 'check-out'.
- Discussed placing the training online - Will look into copyright issues.

## Grant Sub-Committee Report

Travis Myklebust presented.

- Carolyn Thrasher is on extended leave until she retires in April.
- Grants program is in transition and is being temporarily filled by Jared Beisner.
- Current balance \$876,646.65 (2/18/09)

### Dedicated Grant On-Line Application Proposal

EMS Bureau proposes a web accessible FY10 grant application

#### **PROS**

- Reduced time for application preparation & submission.
- Immediate access to application as soon as it's available.
- No mail delays or lost applications.
- Cost savings on paper & mailing.

#### **CONS**

- Applicants may have limited computer skills.
- Agencies may be resistant to change.
- Limited internet connectivity.
- Computer software program issues.

### FY10 Dedicated Grants

Distribution Plan

- Send announcement post card / letter to agencies no later than February 28, 2009
- Applications to be returned May 31, 2009
- Date for Grant Subcommittee application review set for June 18, 2009

### Discussion

The EMS agencies are responsible to provide equipment that is in an optional module.

### Sub-Committee Motions

Motion to recommend not including the pulse oximeter in grant funding due to lack training and scope of practice issues was seconded and carried.

Motion to recommend that optional module equipment be excluded from the list, and that the only the floor equipment be approved was seconded and carried.

Motion to recommend not including the pulse oximeter in grant funding due to lack of training and scope of practice issues was seconded and carried.

Motion to recommend support by the EMSAC Grant Sub committee for the web based application and also postcard mailing was seconded and carried.

### General Session Motions

Motion to recommend approval of the Grants Sub-Committee motions was seconded and carried.

Motion to approve sub-committee motion to support web based application was seconded and carried.