

IDAHO EMSPC MEETING MINUTES

January 12, 2007

A meeting of the Idaho Emergency Medical Services Physician Commission was held on this date in the Idaho Room of the Oxford Inn and Suites at 1426 S. Entertainment Avenue, Boise Idaho. Chairman Kim called the meeting to order at 9:03 a.m.

Members Present:

Adam Deutchman, M.D.
Bat Masterson
Cay Berg, M.D.
Curtis Sandy, M.D.
David Kim, M.D.
Debra McKinnon, D.O.
Hon. Elmer Martinez*
Keith Sivertson, M.D.
Kenny Bramwell, M.D.
Scott French, M.D.

Member's Position:

American College of Surgeons Committee on Trauma
Citizen Representative
Idaho EMS Bureau
State Board of Medicine
Idaho Medical Association
Idaho Fire Chiefs Association
Citizen Representative
Idaho Hospital Association
American Academy of Pediatrics, Idaho Chapter
Idaho Association of Counties

*Participated in meeting remotely via teleconference and web conferencing.

Members Absent:

Murry Sturkie, D.O.

Member's Position:

American College of Emergency Physicians, Idaho Chapter

Vacant Seats:

N/A

Others Present:

Barbara Pyle
Barry Smith, M.D.
Bruce Allcott
David Hannah
Dia Gainor
Greg Owen
Jeff Sceirine
Jerry Van Leuven*
Jim Kozak
Kay Chicoine
Ken Schwab
Ken Sheldon
Mark Niemeyen
Mary Lou Davis
Nick Nudell
Patricia Bowen*

Other's Position:

Donnelly Fire Department
Gem County EMS
Burley Fire Department/ Idaho Fire Chiefs Association
Harrison Community Ambulance
Idaho EMS Bureau Chief
Canyon County Ambulance District
Canyon County Ambulance District
Roberts Fire District QRU
Idaho EMS Bureau Regional Consultant
Idaho EMS Bureau Senior Management Analyst
Teton Valley Ambulance
Jerome County Paramedics
Meridian Fire Department
Fremont County EMS
Idaho EMS Bureau Regional Operations Manager
Idaho EMS Bureau Administrative Assistant

Paul Roberts	City of Boise Fire Department
Ron Anderson	Meridian Fire Department
Russ Pierson*	Idaho EMS Bureau Regional Consultant
Shawn Rayne	Ada County Paramedics
Todd Jaynes	Lincoln County EMS
Tom Allen	Idaho Fire Chiefs Association
Valerie Fend-Boehm	Idaho EMS Bureau Administrative Assistant
Wayne Denny	Idaho EMS Bureau System Development Manager

*Participated in meeting remotely from EMS Bureau Regional Offices via teleconference and web conferencing.

Approval of Minutes:

Chairman Kim initiated discussion of public distribution of unapproved minutes prompted by a public comment received by the Commissioners via e-mail. Testimony from Bruce Alcott, Burley Fire Department/ IFCA provided rationale for the request. The EMSPC determined to continue making Commission approved minutes available via requests, the EMS Bureau website, and by Agency and Medical director mailings.

Commissioner Deutchman, American College of Surgeons Committee on Trauma, moved and Commissioner Sivertson, Idaho Hospital Association, seconded to accept the draft minutes as amended. Motion passed unanimously.

Financial Report

Commissioner French provided an overview of the EMSPC budget and expenses. Resulting discussion included a motion by Commissioner French to extend the meeting hours to more efficiently utilize the Commission's time and travel budget. This motion was tabled until the February 9th EMSPC meeting after the EMS Bureau presents further information on the financial consequences of such changes.

Commissioner French, Idaho Association of Counties, moved and Commissioner Berg, Idaho EMS Bureau, seconded to change meeting times to 9:30am - 6:30pm.

Commissioner French, Idaho Association of Counties, moved and Commissioner McKinnon, Idaho Fire Chiefs Association, seconded to table this motion until the February meeting. Motion passed unanimously.

EMS Agency Transfer of Care

Commissioner McKinnon opened the agenda topic by stating the Idaho Fire Chiefs Association (IFCA) supports removing Commissioner Sivertson's motion carried forward from the December EMSPC meeting and is in favor of action by the Commission to require EMS medical directors' statewide participation in a countywide EMS directory. Commissioners Deutchman,

Masterson, Sandy, and French spoke against Commissioner Sivertson's motion as too local and not addressing the broad EMS systems implications of the transfer of care issue brought to the Commission. After a passed motion to call the question by Commissioner McKinnon, Commissioner Sivertson's motion from the December meeting failed to carry. Further discussion clarified that the EMSPC's jurisdiction covers EMS systems for the State of Idaho, but not of individual medical directors and covered such topics as EMS best practices and interagency coordination. Commissioners Kim and Berg reminded the EMSPC and meeting attendees that the new EMSPC draft rules provide strong guidance to medical directors and require protocols for transfer of care, system consistency, and collaboration. Chairman Kim also added it has been the EMSPC's intent in creating the draft rules to require state EMS medical directors to develop policies and procedures, but not to mandate the language of those protocols.

Bruce Alcott, Burley Fire Department/ IFCA; Tom Allen, IFCA; and Paul Roberts, City of Boise Fire, all testified in support of a system of countywide EMS councils. Commissioner McKinnon presented on behalf of the IFCA and addressed questions from the Commission. Greg Owen, Canyon County Ambulance provided statistical data on agency call volume and type to the Commission and addressed the local transfer of care topic. Commissioner Sandy made a motion which failed for lack of a second and the topic was added to agenda items for future meetings. Chairman Kim thanked individuals who testified and expressed the importance of the issue to the EMSPC.

**Motion carried forward to 1/12/2007 EMSPC meeting from 12/8/2006 meeting:
Commissioner Sivertson, Idaho Hospital Association, moved and Commissioner Sturkie, American College of Emergency Physicians, Idaho Chapter, seconded to instruct the Chairman to correspond with the Board of County Commissioners of Canyon County that an alleged problem concerning transfer of care which adversely affects patient outcome has been brought to the attention of the Commission and that the Commission recommends that the Board establish a single EMS Medical director for Canyon County.**

Motion failed to pass

In Favor: Commissioners Sivertson and Bramwell

Opposed: Commissioners Berg, Deutchman, French, Kim, Masterson, Martinez, McKinnon, and Sandy

Commissioner McKinnon, Idaho Fire Chiefs Association moved to call the question.

Motion passed

In Favor: Commissioners Berg, Bramwell, Deutchman, French, Kim, Masterson, McKinnon, and Sandy

Opposed: Commissioners Martinez and Sivertson

Commissioner Sandy, Idaho State Board of Medicine, moved to add to EMSPC rule wording 'if there exists a countywide medical oversight committee then all medical directors in the county will participate in the committee'.

Motion failed for lack of a second.

Commissioner Berg, Idaho EMS Bureau, moved and Commissioner French, Idaho Association of Counties, seconded to continue this discussion of statewide interagency coordination at future meetings to determine what action, if any, is appropriate.

Motion passed unanimously.

Dia Gainor, Idaho EMS Bureau, invited the EMSPC to participate in an EMS interagency coordination task force to rewrite Idaho statutes focusing on overarching governance and to address issues like transfer of care. After discussing logistical implications, the EMSPC voted to send Commissioners Sandy and McKinnon as primary members and Commissioner French as an alternate. At present, the task force is composed of representatives from the Idaho State Fire Commissioners Association, EMSPC, Idaho Fire Chiefs Association, and Association of Idaho Cities, Idaho Association of Counties, Idaho Hospital Association, and Idaho EMS Bureau.

Commissioner Masterson, Citizen Representative, moved and Commissioner Deutchman, American College of Surgeons Committee on Trauma, seconded for Commissioner Sandy and Commissioner McKinnon with Commissioner French as an alternate to represent the EMSPC for the EMS working group.

Motion passed unanimously.

Wildland Fire Limited Request for Recognition

Ms. Gainor was invited to continue discussion on this topic from the December 8th meeting by providing a short history of the evolution of the National Wildfire Coordination Group (NWCG), draft EMS policies, and unfinished protocols. The Commissioners determined it is within the EMSPC authority to provide standards for EMS scope of practice (SoP) within the State of Idaho, including EMTs at wildland fire scenarios. Ms. Gainor and the Commission also recognized that wildland fire is not the only venue where uncertified EMS personnel are providing EMS in Idaho and provided examples such as ski patrol, casinos, amusement parks, film crews, etc. The Commissioners identified seven key components of EMS at wildland fire to be further addressed by the EMSPC and created a subcommittee chaired by Commissioner Sivertson to create recommendations and action items for the Commission.

Commissioner Sivertson, Idaho Hospital Association, moved and Commissioner Deutchman, American College of Surgeons Committee on Trauma, seconded that the EMSPC specifically identify EMS at Wildland Fire as a problem with the following components:

- 1)system integration**
- 2)utilization of local resources**
- 3)medical direction**
- 4)scope of practice**
- 5)public health**
- 6)occupational health and**
- 7)documentation of care;**

and that a subcommittee of the EMSPC be formed to prioritize and provide direction to the EMSPC on proposed solutions.

Motion passed unanimously

Commissioner Sivertson, Idaho Hospital Association, moved and Commissioner McKinnon, Idaho Fire Chief Association, seconded that information pertaining to this work be forwarded to anyone and everyone as Ms Gainor determines.

Motion passed unanimously

Commissioner Deutchman, American College of Surgeons Committee on Trauma, moved and Commissioner Masterson, Citizen Representative, seconded that Commissioner Sivertson be appointed as chair of the Wildland Fire subcommittee with Commissioners Berg, Sandy, and Deutchman as members.

Motion passed unanimously

Scope of Practice for EMS Providers

Chairman Kim identified the Idaho EMSPC Standards Manual draft edition 2007-1 as the standards manual with scope of practice (SoP) effective February 1, 2007. The Idaho EMSPC Standards Manual draft edition 2007-1 is similar to the old Board of Medicine rules and does not include any of the changes to the SoP currently under debate by the EMSPC. Addressing a question by Commissioner French, Chairman Kim estimated that the Standards Manual drafted with the EMSPC changes and including the new SoP would not require compliance until November, 2008.

Chairman Kim provided a short introduction to the scope of practice (SoP) comparison grid the EMSPC utilizes during discussion of the new SoP. The grid compares the future National Scope of Practice Model, Existing Idaho SoP and the SoP currently being discussed by the EMSPC. Chairman Kim also reminded the EMSPC and meeting attendees of the consequences for Idaho SoP deviations from the National Scope of Practice Model for state EMS training, testing, and reciprocity candidates.

The EMSPC determined the draft SoP grid represents the full range of skills a specific level provider could use and be included in EMS training and testing. However, the EMSPC emphasized that the local agency medical director would still have the authority to disallow use of skills by providers under their direction. The EMSPC also clarified that any skills corresponding to blank grids or skills left off of the scope of practice grid specifically are not allowed. The Commissioners also responded to questions regarding the minimum equipment list by stating that skill requirements are not necessarily equipment requirements.

The EMSPC discussed the SoP for the Emergency Medical Responder (EMR) and Emergency Medical Technician (EMT). Discussion on the SoP and motions included testimony from Bruce Alcott, Burley Fire Department/ IFCA in favor of expanding the EMR SoP; from Ken Sheldon, Jerome County Paramedics in support of the EMSPC discussions and competency; and from Shawn Rayne, Ada County Paramedics in opposition to adding Glucagon and Blood Glucose Monitoring to the EMT SoP. Commissioner Sivertson submitted oral evidence from the American Diabetes Association website in support of adding Glucagon and Blood Glucose Monitoring to the EMT SoP. Skills the EMSPC added to the draft EMR and EMT SoP and motions are below. The EMSPC will continue discussion of the Advanced EMT and Paramedic level SoP at the February 9, 2007 meeting.

Emergency Medical Responder (EMR)

Skills added to the EMR EMSPC Approved SoP

- Cervical stabilization-Cervical Collar
- Spinal Immobilization- Long Board
- Spinal Immobilization- Seated Patient
- Extremity splinting
- Eye Irrigation
- Glucose (Oral)

Commissioner Berg, Idaho EMS Bureau, moved and Commissioner French, Idaho Association of Counties, seconded to keep tourniquet application off of the EMR SOP.

Motion Passed

In Favor: Commissioners Berg, Bramwell, French, Kim, Masterson, McKinnon, and Sandy

Opposed: Commissioner Sivertson

Abstentions: Commissioner Deutchman

Commissioner French, Idaho Association of Counties, moved and Commissioner McKinnon, Idaho Fire Chiefs Association, seconded to add c-collars into EMR SOP.

Motion passed unanimously

Commissioner French, Idaho Association of Counties, moved and Commissioner McKinnon, Idaho Fire Chiefs Association, seconded to add long board spinal immobilization to EMR SOP.

Motion passed

In Favor: Commissioners Bramwell, Deutchman, French, Kim, McKinnon, Sandy, and Sivertson

Opposed: Commissioners Berg and Masterson

Commissioner Sivertson, Idaho Hospital Association, moved and Commission McKinnon, Idaho Fire Chiefs Association, seconded to add seated spinal immobilization to EMR SOP.

Motion passed

In Favor: Commissioners Bramwell, Deutchman, French, Masterson, McKinnon, Sandy, and Sivertson

Opposed: Commissioners Berg and Kim

Commissioner Sivertson, Idaho Hospital Association, moved and Commissioner Masterson, Citizen Representative, seconded to add extremity splinting to EMR SOP.

Motion passed unanimously

Commissioner French, Idaho Association of Counties moved and Commissioner Sivertson, Idaho Hospital Association, seconded to include oral glucose in the EMR SOP for awake patients who can protect their airway.

Motion passed

In Favor: Commissioners Berg, French, Masterson, McKinnon, and Sivertson

Opposed: Commissioners Bramwell, Kim and Sandy

Abstentions: Commissioner Deutchman

Basic Emergency Medical Technician

Skills added to the EMT EMSPC Approved SoP

- Automated Transport Ventilators (ATV)
- Mechanical CPR Device
- MAST/PASG (Requires specific training and offline medical direction before performing)
- Other Non-MAST pelvic Stabilization Device
- Blood Glucose Monitoring
- Glucagon (Requires specific training and offline medical direction before performing)

Commissioner McKinnon, Idaho Fire Chiefs Association, moved and Commissioner Berg, Idaho EMS Bureau, seconded to add Automated Transport Ventilator to EMT SOP.

Motion passes

In Favor: Commissioners Berg, Deutchman, French, Kim, and McKinnon

Opposed: Commissioners Bramwell, Masterson, Sandy, and Sivertson

Commissioner Berg, Idaho EMS Bureau, moved and Commissioner Bramwell, American Academy of Pediatrics, Idaho Chapter, seconded to add mechanical CPR devices to EMT SOP.

Motion passes

In Favor: Commissioners Berg, Bramwell, Deutchman, French, Kim, Masterson, McKinnon, and Sandy

Abstention: Commissioner Sivertson

Commissioner Bramwell, American Academy of Pediatrics, Idaho Chapter, moved and Commissioner French, Idaho Association of Counties, seconded to add a “2^{*}” to the EMSPC SOP for EMT MAST/PASG and moving it to the Immobilization section.

Motion passed unanimously.

Commissioner French, Idaho Association of Counties, moved and Commissioner Bramwell, American Academy of Pediatrics, Idaho Chapter, seconded to limit MAST to pelvic stabilization and not to be used for extremity fractures. To be a “2^{*}.” Other non-MAST pelvic stabilization devices can be used at the EMT SOP as an “X[†].”

Motion passed unanimously.

* Requires specific training and offline medical direction before performing.

† “X” indicates skill is included in the SoP with no additional requirements.

Commissioner McKinnon, Idaho Fire Chiefs Association, moved and Commissioner French, Idaho Association of Counties, seconded to appeal the decision of the chair to revisit the blood glucose monitoring and Glucagon skills for EMT SOP.

Motion passed

In Favor: Commissioners Berg, French, Masterson, McKinnon, Sandy, and Sivertson

Opposed: Commissioners Bramwell and Kim

Abstentions: Commissioner Deutchman

Commissioner French, Idaho Association of Counties, moved and Commissioner McKinnon, Idaho Fire Chiefs Association, seconded to add automated glucose monitoring and Glucagon to EMT SOP as a “2*.”

Motion passed

In Favor: Commissioners Berg, Bramwell, Deutchman, French, McKinnon, Sandy, and Sivertson

Opposed: Commissioners Kim and Masterson

Future Meeting Schedule

The EMSPC will meet monthly through May, and then bi-monthly. Future meeting dates are February 9th, March 9th, April 13th, May 11th, July 13th, and September 14th with the option of cancellation. Meeting time will remain 9am-5pm at present and be convened at the Oxford Inn and Suites, unless unavailable. The April 13th EMSPC meeting will be held in Idaho Falls in conjunction with a town hall meeting. Public remote participation at the Idaho EMS Bureau Regional Offices is currently still available. Please contact the EMS Bureau if interested in participating remotely.

Adjournment

It was moved by Commissioner Bramwell, American Academy of Pediatrics, Idaho Chapter, and Commissioner French, Idaho Association of Counties, seconded to adjourn the December 08, 2006 Idaho Emergency Medical Services Physician Commission meeting at 5:15 p.m. The motion passed unanimously.

David Kim, M.D., Chairman
Idaho EMS Physician Commission

* Requires specific training and offline medical direction before performing.